# REPORT OF THE AUDIT OF THE CARROLL COUNTY CLERK

For The Year Ended December 31, 2010



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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# **EXECUTIVE SUMMARY**

# AUDIT EXAMINATION OF THE CARROLL COUNTY CLERK

# For The Year Ended December 31, 2010

The Auditor of Public Accounts has completed the Carroll County Clerk's audit for the year ended December 31, 2010. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

# **Financial Condition:**

Excess fees decreased by \$3,682 from the prior year, resulting in excess fees of \$7,578 as of December 31, 2010. Revenues increased by \$151,140 from the prior year and expenditures increased by \$154,822.

# **Lease Obligations:**

The Carroll County Clerk's office was committed to the following lease and maintenance agreements as of December 31, 2010:

					P	rincipal
					E	Balance
Item	N	<b>I</b> onthly	Term Of	Ending	Dec	ember 31,
Purchased	Pa	ayment	Agreement	Date	-	2010
Software	\$	250	30 Months	January 20, 2014	\$	5,750
Software		1,000	60 Months	January 20, 2014		34,000
Maintenance		590	Annually	August 4, 2015		1,770
Maintenance		3,590	Annually	January 20, 2014		7,540

# **Deposits:**

The County Clerk's deposits were insured and collateralized by bank securities.

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# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Harold Tomlinson, Carroll County Judge/Executive The Honorable Alice Marsh, Carroll County Clerk Members of the Carroll County Fiscal Court

# **Independent Auditor's Report**

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Carroll County, Kentucky, for the year ended December 31, 2010. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2010, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated May 6, 2011 on our consideration of the Carroll County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



209 ST. CLAIR STREET



The Honorable Harold Tomlinson, Carroll County Judge/Executive The Honorable Alice Marsh, Carroll County Clerk Members of the Carroll County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Carroll County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

May 6, 2011

# CARROLL COUNTY ALICE MARSH, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

# For The Year Ended December 31, 2010

Revenues
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State Grants		\$ 4,565
State Fees For Services		3,184
House Bill 537 Revenue Supplement		61,845
Fiscal Court		11,207
Licenses and Taxes:  Motor Vehicle- Licenses and Transfers Usage Tax	\$ 369,301 1,125,717	
Tangible Personal Property Tax Other- Fish and Game Licenses	715,185 1,664	
Marriage Licenses Deed Transfer Tax Delinquent Tax	4,154 16,109 189,511	2,421,641
Fees Collected for Services:  Recordings-  Deeds, Easements, and Contracts  Real Estate Mortgages  Chattel Mortgages and Financing Statements  Powers of Attorney  All Other Recordings  Charges for Other Services-  Candidate Filing Fees  Copywork	7,447 12,442 25,466 700 17,068 2,680 2,073	67,876
Other: Phone and Fax Postage Loan Information and Searches Miscellaneous	115 25 660 10,266	11,066
Interest Earned		 623
Total Revenues		2,582,007

The accompanying notes are an integral part of this financial statement.

# CARROLL COUNTY

# ALICE MARSH, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2010 (Continued)

# **Expenditures**

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 245,973	
Usage Tax	1,090,740	
Tangible Personal Property Tax	244,048	
Licenses, Taxes, and Fees-		
Fish and Game Licenses	1,660	
Delinquent Tax	21,988	
Legal Process Tax	8,819	
Affordable Housing Trust	 10,380	\$ 1,623,608
Payments to Fiscal Court:		
Tangible Personal Property Tax	75,144	
Delinquent Tax	8,632	
Deed Transfer Tax	15,309	99,085
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Payments to Other Districts:		
Tangible Personal Property Tax	367,557	
Delinquent Tax	 108,918	476,475
Payments to Sheriff		12,924
Payments to County Attorney		22,276
Operating Expenditures and Capital Outlay:		
Personnel Services-		
Deputies' Salaries	93,724	
Part-Time Salaries	11,123	
Overtime	1,235	
Employee Benefits-		
Employer's Paid Health Insurance	78,253	
Contracted Services-		
Advertising	1,549	
Materials and Supplies-		
Office Supplies	5,195	
Recording Supplies	6,353	

# CARROLL COUNTY

# ALICE MARSH, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2010 (Continued)

# Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continue	ed)			
Other Charges-				
Conventions and Travel	\$	2,132		
Dues		540		
Postage		4,015		
County Board of Elections		1,638		
Precint Workers		9,012		
Microfilming and Book Repair		2,400		
Election Supplies and Equipment		4,646		
Copier Maintenance		178		
License and Maintenance		23,716		
Miscellaneous		12,907		
Internet		560		
Capital Outlay-				
Office Equipment		1,181	\$ 260,357	
Total Expenditures				\$ 2,494,725
Net Revenues				87,282
Less: Statutory Maximum				 74,292
Excess Fees				12,990
Less: Expense Allowance			3,600	<b>7</b>
Training Incentive Benefit			1,812	5,412
C				 
Excess Fees Due County for 2010				7,578
Payments to Fiscal Court - February 8, 2011				 7,578
Balance Due Fiscal Court at Completion of Audit				\$ 0

# CARROLL COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2010

# Note 1. Summary of Significant Accounting Policies

# A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

# B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2010 services
- Reimbursements for 2010 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2010

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

# C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

CARROLL COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

# Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.16 percent for the first six months and 16.93 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

### Note 3. Deposits

The Carroll County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1) (d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Carroll County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement.

CARROLL COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

#### Note 4. Grants

The Carroll County Clerk received two local records microfilming grants from the Kentucky Department for Libraries and Archives in the amount of \$16,210. Funds totaling \$4,565 were expended during the year. The unexpended grant balance was \$11,645 as of December 31, 2010.

### Note 5. Leases

The Carroll County Clerk's office was committed to the following lease and maintenance agreements as of December 31, 2010:

					F	Principal
					I	Balance
Item	N	<b>I</b> onthly	Term Of	Ending	Dec	ember 31,
Purchased	P	ayment	Agreement	Date		2010
Software	\$	250	30 Months	January 20, 2014	\$	5,750
Software		1,000	60 Months	January 20, 2014		34,000
Maintenance		590	Annually	August 4, 2015		1,770
Maintenance		3,590	Annually	January 20, 2014		7,540

Note 6. Hunting and Fishing Account

The Office of the County Clerk maintains a separate bank account for the receipts and disbursements for fish and game transactions. The January 1, 2010 balance was \$0. During the calendar year 2010, receipts totaled \$1,661 and disbursements totaled \$1,661, leaving the balance of \$0 as of December 31, 2010.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Harold Tomlinson, Carroll County Judge/Executive The Honorable Alice Marsh, Carroll County Clerk Members of the Carroll County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Carroll County Clerk for the year ended December 31, 2010, and have issued our report thereon dated May 6, 20111. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Carroll County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



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Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

# **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Carroll County Clerk's financial statement for the year ended December 31, 2010, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Carroll County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

May 6, 2011